### 108TH CONGRESS 1ST SESSION

# S. 891

To provide substantial reductions in the price of prescription drugs for medicare beneficiaries.

# IN THE SENATE OF THE UNITED STATES

APRIL 11, 2003

Mr. Johnson introduced the following bill; which was read twice and referred to the Committee on Finance

# A BILL

To provide substantial reductions in the price of prescription drugs for medicare beneficiaries.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Prescription Drug Eq-
- 5 uity for Seniors Act of 2003".
- 6 SEC. 2. FINDINGS AND PURPOSE.
- 7 (a) FINDINGS.—Congress finds the following:
- 8 (1) Manufacturers of prescription drugs engage
- 9 in price discrimination practices that compel many
- older Americans to pay substantially more for pre-

- scription drugs than the drug manufacturers' most favored customers, such as health insurers, health maintenance organizations, and the Federal Government.
  - (2) On average, older Americans who buy their own prescription drugs pay twice as much for prescription drugs as the drug manufacturers' most favored customers. In some cases, older Americans pay over 15 times more for prescription drugs than the most favored customers.
  - (3) The discriminatory pricing by major drug manufacturers sustains their annual profits of \$20,000,000,000,000, but causes financial hardship and impairs the health and well-being of millions of older Americans. More than 1 in 8 older Americans are forced to choose between buying their food and buying their medicines.
  - (4) Most federally funded health care programs, including the medicaid program under title XIX of the Social Security Act, and programs administered by the Veterans Health Administration, the Public Health Service, and the Indian Health Service, obtain prescription drugs for their beneficiaries at low prices. Beneficiaries under the medicare program under title XVIII of the Social Security Act are de-

- nied this benefit and cannot obtain their prescription drugs at the favorable prices available to other federally funded health care programs.
  - (5) Implementation of the policy set forth in this Act is estimated to reduce prescription drug prices for medicare beneficiaries by more than 40 percent.
  - (6) In addition to substantially lowering the costs of prescription drugs for older Americans, implementation of the policy set forth in this Act will significantly improve the health and well-being of older Americans and lower the costs to the Federal taxpayer of the medicare program.
  - (7) Older Americans who are terminally ill and receiving hospice care services represent some of the most vulnerable individuals in our Nation. Making prescription drugs available to medicare beneficiaries under the care of medicare-certified hospices will assist in extending the benefits of lower prescription drug prices to those most vulnerable and in need.
- 21 (b) Purpose.—The purpose of this Act is to protect 22 medicare beneficiaries from discriminatory pricing by drug 23 manufacturers and to make prescription drugs available 24 to medicare beneficiaries at substantially reduced prices.

### 1 SEC. 3. PARTICIPATING MANUFACTURERS.

- 2 (a) In General.—Each participating manufacturer
- 3 of a covered outpatient drug shall make available for pur-
- 4 chase by each pharmacy such covered outpatient drug in
- 5 the amount described in subsection (b) at the price de-
- 6 scribed in subsection (c).
- 7 (b) Description of Amount of Drugs.—The
- 8 amount of a covered outpatient drug that a participating
- 9 manufacturer shall make available for purchase by a phar-
- 10 macy is an amount equal to the aggregate amount of the
- 11 covered outpatient drug sold or distributed by the phar-
- 12 macy to medicare beneficiaries.
- 13 (c) Description of Price.—The price at which a
- 14 participating manufacturer shall make a covered out-
- 15 patient drug available for purchase by a pharmacy is the
- 16 price equal to the lower of the following:
- 17 (1) The lowest price paid for the covered out-
- patient drug by any agency or department of the
- 19 United States.
- 20 (2) The manufacturer's best price for the cov-
- 21 ered outpatient drug, as defined in section
- 22 1927(c)(1)(C) of the Social Security Act (42 U.S.C.
- 23 1396r-8(c)(1)(C).

1	SEC. 4. SPECIAL PROVISION WITH RESPECT TO HOSPICE
2	PROGRAMS.
3	For purposes of determining the amount of a covered
4	outpatient drug that a participating manufacturer shall
5	make available for purchase by a pharmacy under section
6	3, there shall be included in the calculation of such
7	amount the amount of the covered outpatient drug sold
8	or distributed by a pharmacy to a hospice program. In
9	calculating such amount, only amounts of the covered out-
10	patient drug furnished to a medicare beneficiary enrolled
11	in the hospice program shall be included.
12	SEC. 5. ADMINISTRATION.
13	The Secretary shall issue such regulations as may be
14	necessary to implement this Act.
15	SEC. 6. REPORTS TO CONGRESS REGARDING EFFECTIVE-
16	NESS OF ACT.
17	(a) In General.—Not later than 2 years after the
18	date of enactment of this Act, and annually thereafter,
19	the Secretary shall report to Congress regarding the effec-
20	tiveness of this Act in—
21	(1) protecting medicare beneficiaries from dis-
22	criminatory pricing by drug manufacturers; and
23	(2) making prescription drugs available to
24	medicare beneficiaries at substantially reduced
25	prices.

- 1 (b) Consultation.—In preparing such reports, the
- 2 Secretary shall consult with public health experts, affected
- 3 industries, organizations representing consumers and
- 4 older Americans, and other interested persons.
- 5 (c) RECOMMENDATIONS.—The Secretary shall in-
- 6 clude in such reports any recommendations that the Sec-
- 7 retary considers appropriate for changes in this Act to fur-
- 8 ther reduce the cost of covered outpatient drugs to medi-
- 9 care beneficiaries.

#### 10 SEC. 7. DEFINITIONS.

- 11 In this Act:
- 12 (1) Participating manufacturer.—The 13 term "participating manufacturer" means any man-
- ufacturer of drugs or biologicals that, on or after the
- date of enactment of this Act, enters into or renews
- a contract or agreement with the United States for
- the sale or distribution of covered outpatient drugs
- to the United States.
- 19 (2) COVERED OUTPATIENT DRUG.—The term
- 20 "covered outpatient drug" has the meaning given
- that term in section 1927(k)(2) of the Social Secu-
- 22 rity Act (42 U.S.C. 1396r-8(k)(2)).
- 23 (3) Medicare beneficiary.—The term
- 24 "medicare beneficiary" means an individual entitled
- to benefits under part A of title XVIII of the Social

- Security Act or enrolled under part B of such title,
  or both.
- 3 (4) Hospice Program.—The term "hospice
- 4 program" has the meaning given that term under
- 5 section 1861(dd)(2) of the Social Security Act (42
- 6 U.S.C. 1395x(dd)(2)).
- 7 (5) SECRETARY.—The term "Secretary" means
- 8 the Secretary of Health and Human Services.

# 9 SEC. 8. EFFECTIVE DATE.

- 10 The Secretary shall implement this Act as expedi-
- 11 tiously as practicable and in a manner consistent with the
- 12 obligations of the United States.

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